ABBY JOHNSON'S

INTERVIEW WITH IRENE NAVIS

EUREKA COUNTY, NEVADA YUCCA MOUNTAIN LESSONS LEARNED PROJECT

held in

LAS VEGAS, NEVADA

May 19, 2011

- 1 MS. CLANCY: This is May 19, 2011. We are in Las
- 2 Vegas, Nevada. This is Gwen Clancy running the camera. And,
- 3 doing the interview today is Abby Johnson.
- 4 MS. JOHNSON: My name is Abby Johnson. I'm the
- 5 Nuclear Waste Advisor for Eureka County, Nevada. This is the
- 6 Eureka County Lessons Learned video project, and today we are
- 7 interviewing Irene Navis. She works for Clark County and she
- 8 has two jobs. She is the Manager of the Nuclear Waste
- 9 Division, and she's also the Director of the Office of
- 10 Emergency Management, and Homeland Security.
- 11 Irene, tell us about your background, when you came
- 12 to Nevada, and how you came to be the Director -- the Manager
- 13 of the Clark County Nuclear Waste Program.
- MS. NAVIS: Absolutely. I came to Clark County
- 15 about 23 years ago. My husband and I were married for about
- 16 six months, and we decided we needed to move to Nevada for
- 17 some opportunities for school and for jobs. So, he went to
- 18 UNLV, and I went to Clark County and got a job in the
- 19 Planning Department. I spent 22 ½ years in the Planning
- 20 Department, and just recently moved on to the County
- 21 Manager's office.
- When I first went to Clark County, I started out
- 23 doing development and review, and signing off on permits and
- 24 applications, and approving subdivisions, and things like
- 25 that, and moved my way through the Planning Department,

- 1 eventually landing a management position, where I oversaw
- 2 organizational development and HR and strategic planning and
- 3 regional planning.
- In the course of that work, I started working with
- 5 the Nuclear Waste Division, and the manager at the time,
- 6 Dennis Bechtel, on strategic planning, answer to future
- 7 thinking and future activities for that division.
- 8 In the course of that work, I got very interested
- 9 in the Nuclear Waste program and started to get very familiar
- 10 with what it was all about, what the Nuclear Waste Policy Act
- 11 was all about, and, in fact, the Nuclear Waste Policy Act and
- 12 I entered Clark County at the same time, in December of 1987.
- 13 After Dennis decided to retire, my director at the
- 14 time, approached me and asked me if I wanted to take over the
- 15 Nuclear Waste Division, because of my interest, and I sort of
- 16 picked up on the nuances of the program fairly quickly, and
- 17 he thought I would be a good logical replacement for Dennis,
- 18 and asked me to take it on, so I did. So, I've been doing
- 19 that for about ten years now.
- 20 And, then, ten months ago, I was approached by the
- 21 County Manager and asked if I would be interested in being
- 22 the Emergency Manager for Clark County. There were some
- 23 transitions and some personnel changes being made, and I was
- 24 asked if I would take that on, in light of the fact that the
- 25 Yucca Mountain Program was looking like it was going to be

- 1 ending. Well, so far, that hasn't happened, so now I have
- 2 two jobs.
- 3 MS. JOHNSON: What is the overlap between your
- 4 nuclear waste job and your emergency management job?
- 5 MS. NAVIS: You know, there's all kinds of overlap,
- 6 and I anticipated some, but really in the Emergency
- 7 Preparedness arena and the Public Safety arena, the same
- 8 stakeholder group that I had worked with on Yucca Mountain,
- 9 ideas related to public safety and how we can best prepare
- 10 first responders in case of an emergency, those are the same
- 11 stakeholders I deal with in the Emergency Management arena.
- 12 I now chair a committee that I used to belong to as a member,
- 13 the local Emergency Planning Committee, so that family of
- 14 folks who are involved in public health and public safety and
- 15 emergency management, everybody from the fire fighters to the
- 16 coroner, sit around that table and discuss issues related to
- 17 public safety. So, it was a pretty smooth transition in
- 18 figuring out who the right stakeholders are.
- 19 And, there are times, like the Japan incident with
- 20 the nuclear power plants, where those two jobs really
- 21 converged. And, both of my staffs were getting phone calls
- 22 about different rumors that we were hearing, about a cloud
- 23 coming across the ocean and through California, and into the
- 24 rest of the United States potentially, questions about safety
- 25 in flying and tourism, and was it safe to come to Las Vegas

- 1 in light of the cloud that was coming across the ocean from
- 2 Japan, and looking at radiation levels, and getting
- 3 information out to the public about what was correct and what
- 4 was rumor, and that sort of thing, and I had both my staffs
- 5 working on that same issue together. So, that was kind of an
- 6 interesting merger.
- 7 MS. JOHNSON: Fascinating. Let's move on to the
- 8 next question.
- 9 On the wall next to you, we have the nuclear age
- 10 timeline, which starts in the Forties, and unfortunately,
- 11 only goes to the Nineties. But, it occurs to me that Clark
- 12 County has been part of the nuclear age almost from the
- 13 beginning.
- 14 MS. NAVIS: That's absolutely correct, Abby. And,
- 15 I love this graphic because it really tells you the entire
- 16 history of Atomic Energy, from the very beginning and then on
- 17 through the war times and the bomb making in the mid Forties,
- 18 and we know what happened there in terms of the ending of
- 19 World War II, because of that activity, and then what it led
- 20 to is a robust and very active Atomic Energy Program in the
- 21 United States. And, we're one of the forerunners in the
- 22 entire world on the development of atomic energy, and it took
- 23 us into the 1950's and 1960's, and the history of the Nevada
- 24 Test Site, and the support for war time and cold war
- 25 activities of the Test Site is internationally known.

- 1 And, Clark County played a huge role in that,
- 2 whether it's the tourism connection that took place in the
- 3 Fifties and Sixties. I know that I've read books and
- 4 articles about the hotels actually having Miss Atomic Bomb
- 5 contests, and tourism related activities related to atomic
- 6 energy, and named drinks at the bars, you know, sort of some
- 7 kind of atomic name to go along with that theme. It was
- 8 really a tourism promotion back in those days.
- 9 And, the Atomic Energy Commission was really active
- 10 in putting out information of concern to the schools and to
- 11 the public about the safety of atomic energy, and the testing
- 12 that was going on at the time.
- 13 And, that period really shaped the opinion of Clark
- 14 County residents who learned later that what was being put
- 15 forward by the Atomic Energy Commission in terms of safety
- 16 information wasn't necessarily accurate. And, folks who have
- 17 lived here a long time, like my in-laws, really experienced
- 18 the after effects of those tests in their health, as did a
- 19 lot of people, and that really shaped, I think, the lack of
- 20 support for additional nuclear activity that would have been
- 21 coming with the Yucca Mountain Project.
- MS. JOHNSON: Do you think that the fact that the
- 23 Department of Energy is the successor to the original Atomic
- 24 Energy Commission made the connection for people that it was
- 25 essentially the same people?

- 1 MS. NAVIS: I think it did. I think people didn't
- 2 really see a difference, and people don't often see a
- 3 difference among federal agencies. I think that's been an
- 4 issue in this program all along, and I think a lot of people
- 5 don't remember or don't recognize or were not aware that the
- 6 NRC, which is the Nuclear Regulatory Commission, and the
- 7 Department of Energy used to really be part of that same
- 8 Atomic Energy commission agency. And, it was as they moved
- 9 down the road to this idea of a nuclear waste repository,
- 10 that they actually split. Some folks never recognized, and
- 11 even maybe some folks in those agencies, never recognized
- 12 that they had split and should be two separate and distinct
- 13 entities.
- And, it wasn't until much later in the process,
- 15 after a lot of, I think, community protest and public opinion
- 16 about the appearance of being too connected with each other
- 17 that things started to change a little bit with the NRC, and
- 18 we saw some successes in our efforts, in public outreach, and
- 19 we'll talk about that a little bit later, I'm sure.
- 20 MS. JOHNSON: I'm sure we will. Let's move on to
- 21 the next question.
- 22 Irene, can you tell us about Clark County's nuclear
- 23 waste program and specifically, the County's concerns and the
- 24 steps you've taken to protect Clark County's interests?
- MS. NAVIS: Absolutely, Abby.

- 1 The Clark County Commissioners have been opposed to
- 2 the Yucca Mountain Repository Project since the very early
- 3 days that it was introduced to Nevada at all, so 1982, 1983
- 4 time frame, the Commissioners started to weigh in. By 1985,
- 5 they had adopted a formal resolution in opposition to the
- 6 repository, and I believe to date, they are the county who
- 7 was most vocal and the most strongly worded in their
- 8 resolution, and have been ever since. They have passed a
- 9 number of resolutions, seven or eight of them, over the
- 10 years, with that consistent opposition, sometimes in certain
- 11 activities like the transportation piece, or the public
- 12 safety piece, that they express concern over, but always
- 13 consistently opposed.
- 14 It's been very interesting in Clark County that it
- 15 hasn't mattered who the county manager is, or the
- 16 configuration of the county commissioners, that opposition
- 17 has remained steadfast.
- 18 MS. JOHNSON: So, how does the opposition of the
- 19 County translate into a work program using Oversight Funds?
- 20 MS. NAVIS: That's been a real delicate balance
- 21 that I believe we achieved. The Nuclear Waste Policy Act is
- 22 very prescriptive of what affected units of local government
- 23 should focus on and are allowed to do. Appropriations
- 24 language that we also have to live with out of the
- 25 Congressional Appropriation for the funding that we receive

- 1 also has some requirements in it. For example, we can only
- 2 focus on public outreach within the State of Nevada. We
- 3 can't build coalitions with other states, and we can't lobby
- 4 or litigate with that fund.
- 5 So, what we want to make sure we always do is
- 6 leverage out resources and focus on those program areas that
- 7 we're allowed to do, and make sure that the commissioners
- 8 understand that we will always couch our program in light of
- 9 their opposition, but we also have to go into fact-finding
- 10 and research that could uncover some things that may be more
- 11 favorable to the program than their opposition might suggest.
- 12 And, so, finding that delicate balance of being
- 13 factual and credible and keeping our integrity, while still
- 14 putting forward that strong opposition of the Commission, has
- 15 been our priority throughout the course of our program. What
- 16 I had always directed my staff to do is stay out of the
- 17 politics, focus on the research, focus on the assessments,
- 18 focus on putting good factual, reliable, understandable
- 19 information out to the public, and making sure that the
- 20 politicians focus on the politics.
- 21 MS. JOHNSON: Let's talk about transportation for a
- 22 minute. I've got a couple of maps here that depict what the
- 23 transportation looks like for rail and for truck, and I know
- 24 that transportation is a big concern of Clark County's.
- MS. NAVIS: Absolutely. You know, Abby, in Clark

- 1 County, we have a number of transportation routes that are
- 2 very prominent. We have Interstate 15, we have U.S. Highway
- 3 93 and 95, and then we also have the Union Pacific Railroad
- 4 coming right through Clark County in both the urban and the
- 5 rural parts of Clark County. The I-15 and the railroad
- 6 tracks pass right past my office in downtown Las Vegas, and
- 7 they also pass right behind the Las Vegas strip.
- 8 And, the Las Vegas strip, a lot of folks don't
- 9 know, is actually within unincorporated Clark County, not
- 10 within the City of Las Vegas jurisdiction, and so anything
- 11 that happens along that corridor in terms of a public safety
- 12 or a public health issue, is of grave concern to the County
- 13 because that is the economic engine of not only Clark County,
- 14 but the entire state in terms of gaming revenues, and room
- 15 taxes, and property value taxes.
- So, it was very important early on for the
- 17 Commissioners that we protect that corridor and make sure
- 18 that that transportation scheme, whatever it was, for the
- 19 Department of Energy did not unduly impact the urban core of
- 20 Clark County, as well as our rural communities.
- 21 MS. JOHNSON: Yes, as a representative of rural
- 22 areas, you know, we think that the transportation should be
- 23 so safe that it could go anywhere.
- MS. NAVIS: Absolutely.
- 25 MS. JOHNSON: It shouldn't be jeopardizing

- 1 anybody's health and safety.
- 2 MS. NAVIS: That's right, and you can't say one is
- 3 more important than the other, because if you, for example,
- 4 if they found a route that avoided the urban corridor or the
- 5 urban highway and rail area, that would just put the pressure
- 6 out into the rural areas of the county and into other
- 7 counties that are less protected when it comes to public
- 8 safety, in fact. Most of them are volunteer fire fighters or
- 9 volunteer police or volunteer EMT's that man those areas, and
- 10 don't have, for example, a sophisticated HAZMAT unit and
- 11 equipment that could detect radiation. That's not something
- 12 you would normally put in a rural fire station.
- And, so, again, a balancing act of making sure the
- 14 urban, more economically robust areas were treated a certain
- 15 way and protected, but also looking out for the rural
- 16 communities we deal with in Clark County.
- 17 MS. JOHNSON: Yes. Tell us, now that we're talking
- 18 about emergency management a little bit, tell us about
- 19 hospitals in Clark County being used for radiation accidents.
- MS. NAVIS: University Medical Center, UMC, in
- 21 Clark County is a county funded, county supported hospital.
- 22 It is the only trauma unit, Trauma I unit, in the entire
- 23 region. It is the only burn unit in the entire region, and
- 24 it is a hospital where a lot of times injured workers, even
- 25 from the strip, are brought because of the fact that we have

- 1 that trauma capability, and all of the bells and whistles
- 2 needed for a very serious injury, including severe burns and
- 3 radiation exposure.
- 4 So, typically when workers get hurt out at the Test
- 5 Site, they were always brought to UMC because we had that
- 6 capacity. And, Nye County, where the Test Site and Yucca
- 7 Mountain actually are, have not had that. And, the
- 8 Department of Energy's plan, when they announced to us what
- 9 they were going to do in terms of public safety and emergency
- 10 management, was to utilize Clark County's hospital for those
- 11 services, and not provide it in Nye County, to the extent
- 12 that it would be needed to support all of those workers, and
- 13 potentially residents out there.
- MS. JOHNSON: Would they cover the costs?
- MS. NAVIS: Actually, we hadn't even gotten that
- 16 far, and University Medical Center wasn't even aware that
- 17 that was DOE's plan. That was something that one of my staff
- 18 happened to be in a meeting, where it was discussed, and
- 19 brought that information back, and the hospital had never
- 20 heard that that was really the plan.
- 21 And, in fact, that was one of the exceptions that
- 22 we took to DOE's transportation scheme and the repository
- 23 itself was they were not very clear or very detailed about
- 24 how things like public safety would actually unfold, and who
- 25 would be responsible, and how those interactions would be

- 1 between the federal government and the state and the county,
- 2 and we did not feel they did an adequate job of really
- 3 addressing that.
- 4 MS. JOHNSON: Let's move on to the next question.
- 5 Irene, I know that Clark County's Nuclear Waste
- 6 Program has a very strong public information component. I
- 7 know it's one of the things under the Nuclear Waste Policy
- 8 Act that counties are directed to do. Could you tell us
- 9 about your program, and your efforts to inform and involve
- 10 the public? Which I know can be challenging.
- 11 MS. NAVIS: It sure can, especially in a county as
- 12 dynamic as Clark County has been for a number of years. Of
- 13 course, our growth has slowed in the last couple of years,
- 14 but for about 15 years, we had 5,000 new people moving into
- 15 Clark County every single month. Every year, it would be
- 16 like adding a new small town to our jurisdiction. And, so,
- 17 with that kind of turnover and that kind of new population,
- 18 it was always a challenge to come up with information and new
- 19 material that would make people pay attention, that would
- 20 help them understand the issue, and always mindful that we
- 21 were getting sort of a new crop of people to educate and
- 22 inform and involve over a period of years.
- Clark County's program in Outreach has been in
- 24 existence over 20 years. But, in the last decade, with my
- 25 involvement, we've really decided to move into a new

- 1 direction, and sort of elevate what we had already been doing
- 2 for a number of years.
- 3 It was very clear to us that this was going to be a
- 4 very long-term project, that it was going to go on for a
- 5 number of generations into the future. We wanted to focus on
- 6 a multi-generational approach, and so we have worked with
- 7 everything from third graders to seniors in senior centers,
- 8 and everybody in between.
- 9 Believe it or not, one of the tools that we found
- 10 most effective is the pod cast. Pod casting is sort of a
- 11 radio on demand program that folks can download from our
- 12 website. They can put it on their I-pod. A lot of kids in
- 13 college and in high school use it for book reports, for
- 14 presentations, for research that they're doing for a school
- 15 project. And, so, that would lead them to look at our
- 16 website and gather additional information.
- We have a kid's page on our website that addresses
- 18 elementary to middle school children. We have a robust
- 19 program where we have gone into the schools. Just this year,
- 20 we went into 40 different schools at third and fourth grade
- 21 level, and some middle schools to not per se talk about what
- 22 we think are the dangers or the risks of the program. It's
- 23 more general about radiation, about geology, about the
- 24 species that live in the area of Yucca Mountain, and sort of
- 25 the demographics of the issue, as opposed to what we feel

- 1 might be risks related to transportation and public safety,
- 2 which are not appropriate for a third grader.
- 3 We have discussed this in different professional
- 4 organizations. We get invited to speak all over the place
- 5 here in Clark County to address the issue of what's going on
- 6 with the program, what is the County's position on the
- 7 program, which was when we first started, not very well known
- 8 among the public as to what's the County's role, what is the
- 9 position, why do you care about something that's in Nye
- 10 County. Why should I care about something that's happening
- 11 in Nye County?
- 12 So, including information in our program that
- 13 resonates with the public has always been a challenge, but I
- 14 think we found ways to do that, by getting very specific on
- 15 the issues, and by looking for what would make this group of
- 16 people care about this issue.
- We have worked extensively with Native American
- 18 community and we've done videos and things that have worked
- 19 very well.
- One of the things we realized is we were filling a
- 21 gap in information and approach that was not being utilized
- 22 by the federal government. The Department of Energy was
- 23 doing Outreach a certain way. The Nuclear Regulatory
- 24 Commission was doing Outreach a certain way. And, here, you
- 25 have this little poster that talks about the NRC's approach,

- 1 and a lot of the information, how they provided it at first,
- 2 when we first started dealing with them, was sort of one way,
- 3 them pushing information out, and us listening and being
- 4 expected to just accept it and just receive it.
- 5 Over time, we were able to be very successful I
- 6 think as a group of affected units of local government, in
- 7 convincing the NRC that they could do better. And, in fact,
- 8 they did do better. Over time, their meetings were more
- 9 productive, more interactive, more inclusive. They actually
- 10 came to us and asked us about strategies for public Outreach
- 11 and what type of meeting would be more effective. What
- 12 format, what location. And, I think they ended up with
- 13 better work products, and certainly better information flow
- 14 between local government, the citizens, the state and
- 15 themselves. And, so, that was, to me, one example of how we
- 16 were influential in directing and making sure the federal
- 17 government heard what we were trying to say.
- 18 MS. JOHNSON: You were talking about the role of
- 19 the affected units of local government in affecting policy
- 20 and decision making. Can you explain what the AULGs are, and
- 21 in what ways local governments have been able to make a
- 22 difference, in addition to what you discussed?
- 23 MS. NAVIS: Sure. The affected units of local
- 24 government are actually designated through the Nuclear Waste
- 25 Policy Act. It's interesting and I think not a lot of people

- 1 know about this, that when we were first designated only
- 2 three counties were designated, and that was Clark County, of
- 3 course, Nye County, and Lincoln County, where it was
- 4 apparently thought by the Secretary of Energy, who made the
- 5 designation, that the affected county obviously where the
- 6 repository would be going was--should be designated, and then
- 7 Clark County as the most populous county with some
- 8 transportation issues might be affected, and then Lincoln
- 9 County with transportation issues related to perhaps rail and
- 10 highway was also designated. The other counties, like yours,
- 11 Eureka County, actually had to be designated later through
- 12 the efforts of legal action that were taken by some of the
- 13 counties. And, that's how we went from three counties to
- 14 ten, nine in Nevada and Inyo County in California.
- I think the counties have enjoyed a very good
- 16 collaborative relationship, and those collaborations have
- 17 resulted in influence over the federal side of the program.
- 18 For example, in some of the technical studies that we worked
- 19 on, or review of the Department of Energy's documents that
- 20 they would put out as part of the environmental review
- 21 process. I believe that collaboration and using a lot of the
- 22 same types of comments and raising the same types of issues
- 23 made the Department of Energy sort of step back and look at
- 24 it and say, gee, they're all saying it. Maybe they're onto
- 25 something here.

- 1 We felt very successful in Clark County when the
- 2 Department of Energy's Draft Environmental Impact Study came
- 3 out. They said there were no negative impacts, essentially,
- 4 and certainly would not acknowledge property value impacts or
- 5 tourism impacts related to the stigma of having the facility
- 6 like a repository so nearby Clark County.
- 7 By the time the Final EIS came out, Clark County
- 8 had done some studies that the Department of Energy reviewed,
- 9 tore apart, reviewed again, and actually paid people to poke
- 10 holes in the studies, could not poke holes, and, therefore,
- 11 acknowledged in their Final EIS that those impacts were real,
- 12 and should be acknowledged, and included that in their final
- 13 document. So, we felt that was a huge success for us, to go
- 14 from there are no negative impacts, to acknowledging
- 15 something so vital to us as a county.
- 16 MS. JOHNSON: The other area where the affected
- 17 units of local government came together was to provide impact
- 18 assessment reports to the State of Nevada prior to the site
- 19 designation by the Secretary of Energy.
- 20 MS. NAVIS: That's right. There were I think a lot
- 21 of common issues among the counties. Even if we didn't have
- 22 the same perspective, there were a lot of common threads that
- 23 we could identify and work on together. And, so, there was a
- 24 lot of collaboration and comparison, sort of looking at well,
- 25 how are you addressing this, and how are you going to address

- 1 transportation, and making sure we had some common threads
- 2 there.
- And, then, each county was then able to put their
- 4 own perspective in and submit a report that the State
- 5 packaged together and submitted to the Secretary of Energy
- 6 and to the President of the United States prior to that site
- 7 recommendation that happened in early 2002.
- I think from those collaborative efforts, we did
- 9 realize that we had some common ground to work from, and we
- 10 used that as a building block for further collaborative
- 11 efforts down the line. Two big examples that I can think of
- 12 is the funding. The Department of Energy, for years, tried
- 13 to give us little or no funding very often, and had settled
- 14 on an amount of around \$4 million for many years in a row.
- MS. JOHNSON: That's for ten counties?
- 16 MS. NAVIS: For ten counties to share. And, the
- 17 way the rules worked, as you know, that we had to decide
- 18 amongst ourselves how to divide up that funding. For a
- 19 number of years, there was sort of a standard formula that
- 20 people came up with and agreed to. And, then, the game sort
- 21 of changed over time, and things got a little more
- 22 contentious, I think, between some of the counties and the
- 23 Department of Energy. The Department of Energy started
- 24 ratcheting up towards licensing, and there was a situation
- 25 created where we really had to either come together and work

- 1 things out among the ten of us, or we were going to splinter
- 2 apart.
- And, I think using a very solid strategy of
- 4 collaboration and working through issues, we were able to not
- 5 only maintain the level of funding we were used to, but also
- 6 increased the level of funding. We went from a kind of a
- 7 standard formula that I mentioned earlier, to a needs based
- 8 approach based on a review of our program, and what we really
- 9 needed to provide to our citizenry, and each county presented
- 10 what they needed, and then we submitted that request to the
- 11 Department of Energy.
- 12 So, we ended up going from about a \$4 million level
- 13 to very quickly to a \$7 million level, and almost doubled our
- 14 allocation, which helped us really be much more effective and
- 15 much more inclusive of our public in our respective counties,
- 16 and do a better job communicating with the Department of
- 17 Energy and do a more complete job on our studies. So, that
- 18 level of funding, in my opinion, made us more effective as a
- 19 group, and also separately in our own programs.
- I think the other thing that we did that was very
- 21 effective was remove some obstacles that the Department of
- 22 Energy put before us. Part of the requirement for receiving
- 23 our funding as a pass through from the Department of Energy,
- 24 and I know you will remember these days of working through
- 25 many, many drafts of a work plan, which had to be submitted

- 1 before we could get our funding.
- I think DOE found that that was a way to delay the
- 3 receipt of our funding, and used it as a tool against us
- 4 primarily. And, it was a very contentious time. I think it
- 5 created a lot of animosity that didn't need to be there.
- 6 And, it, in a strange way, sort of drew the counties closer
- 7 together to come up with a strategy for how to get rid of
- 8 that obstacle.
- 9 We ended up looking at a way to change bill
- 10 language to remove that responsibility, or that perceived
- 11 responsibility of the DOE to actually review our work plans.
- 12 The other aspect of that is as we got closer to
- 13 licensing, we realized the people who we may be opposed to in
- 14 the licensing proceeding were going to be able to review and
- 15 dictate what our work plan looked like prior to us actually
- 16 executing it, thereby potentially keeping us from being
- 17 effective in the licensing proceeding.
- So, we were able to come up with bill language that
- 19 we were able to propose and get put into the federal law,
- 20 essentially, that said that the Department of Energy first
- 21 had to fund us for licensing activities, which was not clear
- 22 to them that they had to do, and also how that was going to
- 23 play out in terms of work plans and their ability to be an
- 24 obstacle to us in the licensing proceeding. I think that's
- 25 our greatest success as a group.

- 1 MS. CLANCY: Okay, now we're rolling, Tape 2, and
- 2 you can go ahead, Abby. Okay, Abby?
- 3 MS. JOHNSON: Irene, I know that Clark County has
- 4 made a special effort to involve the Native American tribes
- 5 and residents in the county. Can you tell us about that, and
- 6 especially the involvement of one of the most effective
- 7 people I think is Calvin Myers?
- 8 MS. NAVIS: Oh, absolutely. Calvin was for a long
- 9 time a member of our advisory committee at Clark County on
- 10 Yucca Mountain issues. We worked extensively with him as he
- 11 has played different roles. Within them, the Moapa Paiute
- 12 tribe. He also worked with the Las Vegas band of Paiutes.
- 13 Those are the two entities that we worked with the most, also
- 14 the Western Shoshone and Southern Paiutes. But, we really
- 15 wanted to focus on efforts on the two tribes most affected
- 16 within Clark County.
- 17 The Department of Energy left a gap there for us.
- 18 They did not acknowledge these two tribal entities as an
- 19 affected unit of government, which they could have, and in
- 20 fact eventually did, the Thimbu Shoshone in Death Valley.
- 21 Since the tribes did not enjoy that particular
- 22 status, we thought it would be important to enter into inter-
- 23 local agreements with them, provide them funding to do impact
- 24 assessment and public Outreach of their own. And, all those
- 25 efforts that we did with them, to support them and include

- 1 them in Clark County's research and program led to this
- 2 Indian Perspectives on Yucca Mountain, both the document
- 3 which was a series of interviews with tribal elders and other
- 4 residents, and then the DVD.
- 5 This has been used extensively across the country
- 6 with other tribal entities. One of the tribal elders travels
- 7 around and takes this with her and uses it to help people
- 8 understand the Yucca Mountain issue. We have felt that it
- 9 really captured the essence of the culture and the spiritual
- 10 nature of the Native American population. It took a long
- 11 time to gain their trust, and a long time to allow them--to
- 12 convince them to allow us to put them on camera. It's not
- 13 something they're comfortable doing. It's a cultural issue
- 14 for them to be captured on film, but they felt this was so
- 15 important that they allowed it and participated and have been
- 16 very strong supporters of this process. We actually have won
- 17 an award for public Outreach and communication with this
- 18 tool.
- 19 MS. JOHNSON: Let's move on to the next question.
- Irene, finally, I want to ask you about the
- 21 Japanese disaster, the Japanese nuclear disaster, and how
- 22 that is affecting thinking with the Blue Ribbon Commission on
- 23 America's nuclear future, and with other federal agencies
- 24 throughout the United States.
- MS. NAVIS: Abby, we have been following the work

- 1 of the Blue Ribbon Commission on America's nuclear future
- 2 since that group's inception. That group was formed to study
- 3 alternatives to Yucca Mountain with respect to disposal and
- 4 disposition of nuclear waste materials.
- 5 When the Japan incident occurred, I think it sent a
- 6 ripple effect through a number of government agencies, and
- 7 also had an impact on the thinking and the work being done by
- 8 the Blue Ribbon Commission. Certainly, the idea of a natural
- 9 disaster, compounded by another natural disaster actually
- 10 having impact of that magnitude on a nuclear power plant, is
- 11 not something that has been anticipated in normal planning
- 12 processes for emergency management.
- 13 There was a lot of confusion, a lot of concern, a
- 14 lot of missing information about the potential damage and the
- 15 radiological effects that actually occurred. The Nuclear
- 16 Regulatory Commission for the United States actually sent
- 17 folks over to Japan to assess the situation and report back.
- They reported back to Congress, which then sent
- 19 another ripple effect through a variety of agencies,
- 20 including the Department of Energy, the NRC, and probably the
- 21 Department of Defense, who has a nuclear component to it as
- 22 well. So, that was all being noticed by the Blue Ribbon
- 23 Commission, and they started looking at what is really the
- 24 safest short-term and long-term way to deal with nuclear
- 25 waste materials. That's the essential question is what do we

- 1 do in the immediate future to address the concerns of today,
- 2 and what do we do for the long view and what is the safest?
- And, so, I think that the recent report that came
- 4 out by the Blue Ribbon Commission realized--has acknowledged
- 5 that keeping nuclear waste materials in spent fuel pools for
- 6 a long period of time is not the best idea, because that was
- 7 really the crux of the problem in the Japan reactors. I
- 8 think that they realized a short-term sort of quick fix, and
- 9 something that each power plant can take responsibility for
- 10 doing is what they call hardened on-site storage at the
- 11 facility. And, that's their key recommendation, all the
- 12 while acknowledging that for the long-term, a geologic
- 13 repository is necessary.
- 14 The question then becomes what does that mean for
- 15 Yucca Mountain? Does that mean Yucca Mountain becomes the de
- 16 facto obvious answer for geologic repository? Not
- 17 necessarily. The Blue Ribbon Commission was told to stay
- 18 away from naming Yucca a potential solution. And, I think
- 19 that most scientists and most of us who have been in this
- 20 program understand the deep geologic repository is the right
- 21 thing to do. I just don't think that everybody agrees Yucca
- 22 Mountain is the one and only place for that.
- So, for me, it remains to be seen what happens from
- 24 here on out. But, I think that one positive outcome, if you
- 25 want to put it that way, of the Japan situation is people

- 1 realized the immediacy of the problem, the seriousness of the
- 2 problem, and the fact that there are multiple solutions that
- 3 we could employ, and we don't have to zero in and focus on
- 4 the one and only panacea that really isn't a panacea, that
- 5 those spent fuel pools will always be at the reactors,
- 6 regardless of whether we had Yucca Mountain as a repository,
- 7 even in 1998 when it was supposed to be there.
- 8 MS. JOHNSON: Yes.
- 9 MS. NAVIS: We'd still have spent fuel pools
- 10 stacked with spent fuel rods. So, how do you do that, and
- 11 what is a better way to handle those materials? And, are our
- 12 emergency plans and our personnel and our communities
- 13 prepared to answer for the consequences and react better than
- 14 what we saw happening in Japan? That's the other piece of
- 15 it, is let's learn from the human reaction and the plans and
- 16 processes in place, as well as the lesson of what do we do
- 17 about the materials.
- 18 MS. JOHNSON: You've been involved with the Yucca
- 19 Mountain program for many years. What are the lessons that
- 20 you take away from the experience?
- 21 MS. NAVIS: I think one of the most important
- 22 things that my team and I have learned over the past decade
- 23 in working together is how important integrity is and
- 24 credibility of the words you say and the documents that you
- 25 put out and the materials that you present to the public.

- 1 The public trusts us to tell the truth, and it's very
- 2 important that we do that in a very credible way, a very
- 3 engaging way to keep them interested, and also to present all
- 4 the information that we've gathered so that people can have a
- 5 choice about what they believe.
- We weren't out there trying to convince people that
- 7 they have to be opposed to the repository. But, we wanted
- 8 them to have enough information so they could make an
- 9 informed choice, and that's really what people are looking
- 10 for. From a public education campaign, from a technical and
- 11 science perspective, I think what we have determined is
- 12 whatever people thought was impossible, is possible, whether
- 13 you're talking about the Japan disaster or 911, and what
- 14 potential consequences are for human health and safety and
- 15 for the environment. Anything is possible. You can call it
- 16 a low probability, that doesn't mean zero probability.
- And, so, people's concerns need to be listened to
- 18 and addressed and treated as real, regardless of whether you
- 19 agree or not as a government agency with that position.
- MS. JOHNSON: Irene, thank you so much for your
- 21 time.
- 22 MS. NAVIS: You're very welcome. I appreciate the
- 23 opportunity.
- MS. JOHNSON: And, we want to ask you one more
- 25 question. We'll be using this material for--we'll be

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archiving the interviews in their entirety, but also we'll be
 2
    taking some clips for the web, and we want to make sure that
 3
    you are comfortable with the use of your interview for those
 4
    purposes.
 5
              MS. NAVIS: Absolutely.
 6
              MS. JOHNSON: Thank you very much.
              (Whereupon, the interview of Irene Navis was
 7
 8
    concluded.)
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1	TRANSCRIBER'S CERTIFICATE
2	
3	I hereby certify that the foregoing has been
4	transcribed by me to the best of my ability, and constitutes
5	a true and accurate transcript of the mechanically recorded
6	proceedings in the above matter.
7	Dated at Aurora, Colorado, this 23 rd day of June,
8	2011.
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